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ILLINOIS POLLUTION CONTROL BOARD December 10th, 2020

IN RE THE MATTER OF:

)R2118
AMENDMENTS TO 35 ILL. ADM. CODE 219)
ORGANIC MATERIAL EMISSIONS.

)

The report of proceedings had in the hearing of the above-entitled cause before HEARING OFFICER TIMOTHY FOX, called by the Pollution Control Board, taken by PAMELA A. MARZULLO, a Notary Public in and for the County of Pinellas and State of Florida, via Zoom, 1230 Gulf Boulevard, Clearwater Beach, Florida, on the 10th day of December, 2020, at the hour of 9:00 o'clock a.m.

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1 Member Cynthia Santos, who is the lead Board Member
 2 VANESSA HORTON, Board Attorney
                                                                          assigned to this proceeding; and I see that the
 3 DANIEL PAULEY, Board attorney
 4 MR. ALEX DAVIS, Illinois Environmental Regulatory Group;
                                                                          Board Chair, Barbara Flynn Currie, has also joined
       and
                                                                          the call.
 6 HEPLERBROOM
  BY: MS. MELISSA BROWN
                                                                       5
                                                                                 In addition, present from the Board Staff
 7 4340 Acre Grove Drive
  Springfield, Illinois, 62711
                                                                         are Board Attorneys Vanessa Horton and Daniel
                                                                          Pauley, who is assisting me as the host graciously
  melissa.Brown@HeplerBroom.com.
                                                                          for this hearing today. And also present from the
            on behalf of Premier Air Center;
                                                                          Board's technical staff is Anand Rao and Essence
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   TILITNOIS ENVIRONMENTAL PROTECTION AGENCY
                                                                     10
                                                                          Brown
11 BY: MR. CHARLES MATOESIAN and MS. DANA VETTERHOFFER
                                                                     11
                                                                                 Secondly, I want to address technical
  1021 North Grand Ave. E.
12 P.O. Box 19276
                                                                     12 information. As you all know, of course due to
  Springfield, Illinois 67294
                                                                          Covid 19, in addition to this physical location in
           on behalf of the Illinois Environmental Protection
                                                                          Collinsville, we have allowed Webex participation
                                                                     14
                                                                     15
                                                                          through both phone and computer.
15 ALSO PRESENT:
                                                                     16
                                                                                 For those participating by Webex, either
16 MS. BARBARA FLYNN CURRIE, Chair
   MS. JENNIFER VAN WIE, Board Member
                                                                          on the phone or using the call me feature for sound,
17 MR. ANAND RAO, Board Technical Unit
                                                                     18
                                                                          if you would like to speak during the hearing,
  MS. CYNTHIA SANTOS, Board Member
18 CHRIS DONAGHEY, Boeing
                                                                          please take your phone off of speaker phone and talk
                                                                     19
   ESSENCE BROWN, Board Technical Unit
19 RANGANATH Gurram, Illinois EPA Air Quality Planning Section;
                                                                          directly into the phone, as that will produce a much
  KRISTEN MARSHALL, Boeing
                                                                          clearer sound for the court reporter and all of the
                                                                     22
                                                                          other participants.
21
2.2
                                                                                 If you wish to speak, you will also need
                                                                     23
23
24
                                                                     24 to unmute yourself. Each person entering the Webex
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HEARING OFFICER FOX: The time of 9:00 o'clock 2 having come, I appreciate everyone's flexibility 3 with some of the details that are required to 4 conduct a remote hearing such as this one. I want to, first of all, introduce myself 6 and wish everyone a good morning and welcome them to 7 this Illinois Pollution Control Board hearing. My name is Tim Fox, and I'm the Hearing 9 Officer for this rule making, which is entitled 10 "Amendments to 35 Illinois Administrative Code 219, 11 Organic Material Emission Standards for the Metro 12 East Area and 35 Illinois Administrative Code 211. 13 Definitions and General Provisions". The Board docket number for this rule 15 making is R2118. Before we get to the substance of 16 these proposed rules, I want quickly to go through 17 some Board basic things First, introductions; second, technical 19 service; third, the procedure to date in this 20 docket; and then some housekeeping details, 21 including the order in which we plan to proceed

First of all, introductions. Present

24 today from the Board are -- first of all, Board

22 today.

1 feed will be muted upon entry.

If you are participating through a computer, you can unmute yourself by clicking the microphone Icon. And if you are participating through a phone, you will need to push star 6 on your keypad to unmute yourself and be recognized.

For the benefit of our court reporter, and
of course all of the other participants, please bear
in mind that there may be a slight delay with Webex
video; and please make every effort to speak clearly
and void speaking at the same time as another
person, which will help to produce a very clear
transcript.

Finally, we are recording the Webex feed of today's hearing, in order to assist the court reporter. Once the Board receives the transcript of the hearing, we will post it to our clerk's office online for approval and then destroy the recording of the Webex feed.

Third, I will quickly review the Board's procedure today. On October 5th of 2020, IEPA filed this rule-making proposal, with a motion requesting that the Board expedite this review.

In an order on October 15th, 2020, the

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6 8 1 Board accepted the proposal and granted the motion 1 posed today by the Board, or its staff, are intended to expedite. Without commenting on the substantive solely to help develop a complete and clear record merits of the proposal, the Board submitted it to for the Board's ultimate decision; and those first notice publication in the Illinois Register, questions do not reflect any determination, or any where it appeared on October 30th of 2020. judgment on the proposal, the testimony, or any The Board published notice of the two 6 questions that are based upon it. 7 hearings to be held on this docket. On Although the Hearing Officer's order that 8 October 20th, it appeared in the Springfield Journal intended to begin today with IEPA prefiled testimony Register, the Chicago Sun Times, the LaSalle News and its witness, we may have a small number of Tribune, the Rockford Journal Star, the Peoria 10 10 persons who wish to offer a public comment on the 11 Journal Star and the Belleville News Democrat. proposal; and we can make an opportunity available 12 On October 21st, the notice appeared in for them to offer brief comments, so that they may the Galena Gazette, the Champaign News-Gazette, the remain in the hearing or leave, as they wish. Centralia and Mount Vernon Morning Sentinel, and the 14 After that, we can begin with the prefiled 15 Dispatch and Rock Island Argus. 15 testimony of IEPA's witness under Section 102424(f) 16 Finally, on October 22nd, it appeared in 16 of the Board's Procedural Rules. This prefiled the Metropolis Planet. Today we are, of course, 17 testimony will be entered into the record as if holding the first hearing in this rule making. In 18 18 read. IEPA's witness may begin with a brief an order dated October 16th of 2020, the Hearing 19 introduction or summary, if he wishes to do so. Officer directed participants intending to testify 20 I would intend, then, to turn to the at this hearing to prefile that testimony by 21 questions for the agency's witnesses. Again, the 22 November 19th. Board has filed some of those, and you can turn to On November 18th, the Board received the agency for any responses. 24 prefiled testimony on behalf of IEPA by Mr. Rory 24 After those, we can see whether there is 9 1 Davis, who is present with us on this Webex call. 1 anyone who did not prefile testimony, but wishes to No other participants prefiled testimony. testify here today. And we can also see whether 3 To expedite the hearing, the Hearing anyone, before we conclude, wishes to offer a public Officer also urged participants to prefile any comment. 5 written questions, based on testimony by There will also be an opportunity for any December 3rd; and on that date, the Board Hearing participants to testify or comment on the Board's 7 Officer Order included the Board questions on IEPA's request with the Department of Commerce and Economic 8 proposal. Opportunity to perform an economic impact study of 9 I want to note that vesterday, December the proposal required by the Environmental 9th, IEPA filed a motion to amend its proposal, to 10 Protection Act. the extent of the wording in Section 219.208(f)(1)11 Does anyone have any questions about our and (f)(4). 12 12 order of proceeding? 13 The Board has posted each of these 13 (No response.) 14 documents and filings to the Clerk's Office online 14 HEARING OFFICER FOX: Not seeing any under this Docket No. R2118, filed promptly as they 15 indication, or hearing any indication that anyone 16 were received. 16 does, why don't we turn, as I suggested, to see 17 Finally, and I thank you for your patience 17 whether anyone participating in this call wishes to for our housekeeping for this hearing. It is 18 offer a brief public comment on the agency's

3 (Pages 6 to 9)

Please, at this point, unmute yourself, if

HEARING OFFICER FOX: If you believe you are

you would, to indicate that you do wish to offer a

(No response.)

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public comment.

governed by the Board's Procedural Rules; and under

Section 102.426 of those rules, all information that

privileged, will be admitted by Hearing Officer into

Please bear in mind that any questions

21 is relevant, and it is not repetitious or

23 the record.

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1 speaking to us, and we're not responding, please

double check to make sure you have unmuted yourself.

3 If you do want to order a comment, we'll

4 just wait a second or two to make sure anyone wishes

to do so is able. I'm not seeing or hearing any

6 indication that anyone would like to start this

7 hearing with a public comment.

8 I think Mr. Matoesian and

9 Ms. Vetterhoffer, on behalf of the agency, that

10 we're prepared to turn to the agency witness,

11 Mr. Davis.

12 Is the agency prepared, Ms. Vetterhoffer

13 or Mr. Metoesian, to have the court reporter swear

14 Mr. Davis in?

MR. METOESIAN: Yes. This is Charles

16 Metoesian. I'm an attorney with the Division of

17 Legal Counsel. I'm appearing for the Agency today.

I have with me Mr. Rory Davis, who is the

19 Manager of the Regulatory Development Unit in the

20 Air Quality Planning Section of the Illinois EPA

21 Bureau of Air.

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22 Also, as you indicated, Dana Vetterhoffer

23 is on the call. She is also an attorney. She's the

24 Deputy General Counsel of the Division of Legal

1 very much, Mr. Davis. The one set of questions in

2 our record today were submitted on December 3rd.

In speaking with the agency procedure -- before we begin, we can proceed through those in

numerical order?

6 MR. DAVIS: Yes. I did have one question,

7 whether the Board would like me to read those

8 questions in full before giving my answer. I do

9 have a full set of questions with answers.

10 HEARING OFFICER FOX: Why don't I do this,

11 Mr. Davis, since those have been available for about

12 a week, why don't I just take up the first one with

13 a brief summary of the substance of the question;

4 and we could hear the Agency's response for each of

15 those questions, if the opportunity is warranted for

16 those questions.

I agree that was coming through more

18 clearly. I'm going to repeat, just in case there is

any issues with the sound quality. What I will do,

20 Mr. Davis, is summarize each thing one by one, hear

21 the Agency's responses to the questions.

Mr. Davis, why don't you begin with

23 question number 1?

MR. DAVIS: In question No. 1, the Board asked

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1 Counsel, and you can now swear in Mr. Davis, if you

2 would like.

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(Mr. Rory Davis was duly sworn.)

HEARING OFFICER FOX: Thank you very much,

5 Madam Court Reporter. Mr. Davis, thank you for your

6 appearance today and for your written testimony on

7 the 18th of November.

8 Mr. Davis, thank you for your appearance,

9 which the Board appreciates. We do, as I mentioned,

10 have your prefiled written testimony. We proceed to

11 questions right away, or if the Agency -- if

12 Mr. Davis would like to offer a brief introduction

13 or summary, that would be fine.

MR. DAVIS: My name is Rory Davis. I am the

.5 Manager of the Regulatory Development Unit in the

16 Bureau of Air at Illinois EPA. I became the manager

of that unit in March, but have been an

18 Environmental Protection Engineer in the Air Quality

19 Planning Section since 2005.

20 I was responsible for assembling the

21 technical support document or TSD, and will be

22 providing all the testimony for the agency, and will

23 try to answer any questions any participants have.

24 HEARING OFFICER FOX: Very good. Thank you

1 about the proposed definition of chemical milling

2 masking, and whether parenthetical, if needed, that

3 included different kinds of chemical milling

4 maskant.

5 The Agency believes that the definition is

6 consistent with the one with Aerospace CTG. We

7 think the parenthetical provides some clarification;

8 but if the Board finds it to be redundant, then the

9 definition would also be sufficient without the

10 parenthetical.

HEARING OFFICER FOX: Mr. Davis, thank you.

12 Does anyone who is participating in the call have

13 any follow-up?

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(No response.)

15 HEARING OFFICER FOX: Mr. Davis, I'm not seeing

16 the opportunity.

MR. DAVIS: The second question was also a JCAR

18 question, whether in the proposed definition for

19 commercial exterior aerodynamic structure primer,

20 there should be a change, generally to a comma, and

21 the placement of "and", whether it should be "and

 $2\,2$ $\,$ landing gear and doors" to "landing gear," comma,

23 "and doors."

The Agency looked into this. We believe

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14 16 1 the definition could refer to the landing gear and 1 the Board or JCAR is correct; but in all cases, also the landing gear doors, and was intentionally the English units for pounds per gallon are also written, as proposed; and from the CTG, that's the 3 correct, as proposed.

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those.

if necessary.

Agency that recommends that the proposed original 4 I'll go ahead and go through those. CTG language not be altered. HEARING OFFICER FOX: Actually, Mr. Davis, I

HEARING OFFICER FOX: Mr. Davis, thank you. think you have made clear that for questions No. 4 Does any participant have a problem with that issue? through 9, that these simpler questions about the

7 8 (No response.) substances, that the standard from Federal Rules

9 HEARING OFFICER FOX: Neither seeing, nor hearing anything, Mr. Davis, No. 3. 10

11 MR. DAVIS: Okay. Also, in public comment 1 12 from JCAR, a question in the proposed definition for

a commercial interior adhesive, should there be a

14 cross reference to the FAA's fire worthiness 15 requirements.

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The Agency does not believe the cross 17 reference is necessary. The Aerospace CPG did not 18 provide a citation to the specific fire worthiness

19 requirements being contemplated.

20 Not clear why the citation is not 21 provided, but it may be to ensure that the most

22 up-to-date FAA requirements are applicable.

HEARING OFFICER FOX: Mr. Davis, again, thank

24 you. Is there any follow-up questions? Please

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based on the CTG is the correct for each one of

Am I understanding you correctly?

intending them to be slightly more stringent.

what was intended by the Agency, and we were not

understood you correctly. Please set me straight,

parenthetical was in pounds per gallon is correct,

as proposed, and are not to be adjusted to

24 each of the questions No. 4 through 9 apply to

MR. DAVIS: That is correct.

correspond to the CPG. Am I correct in that?

HEARING OFFICER FOX: Secondly, I think I

Originally, the proposed equivalence, the

HEARING OFFICER FOX: And that would apply to

MR. DAVIS: Yes. So, the limits in the CTG are

unmute yourself, if you would like to raise them. .

2 (No response.)

3 HEARING OFFICER FOX: Neither seeing nor 4 hearing anything, continue.

5 MR. DAVIS: The next several questions are of the same sort. So, in public comment 1, JCAR noted

that the VOM limit in Section 219.204R2N for

interior adhesives is .750 kilograms per liter, when

9 the federal limit and the CPG is .760. And then the

10 Board asked for comment on why it would be more

11 restrictive than the federal standard.

12 The limit for the answer -- the limit for 13 this category should, indeed, be 0.760 kilograms per 14 liter as the Board suggests.

15 It appears that in drafting -- in the 16 drafting process, a rounding error was accidentally introduced, due to the number of significant digits

18 that would appear in the rule. 19 So, for the next few questions, the limit

contained in the CTG should be used; and, in all

cases, the parenthetical pounds-for-gallon limits

are correct, as proposed, because they were not

23 affected by that error. 24

So, in each case, the suggested ones from

1 different substances; am I correct about that?

MR. DAVIS: That's correct. There is a

one-sentence quick answer, if you like. I could

just rattle off the answers for the record.

HEARING OFFICER FOX: Why don't we do that, and

that would give anyone who had a follow-up question

a chance to address those specifically.

8 Can you be clear about which question,

that addresses those? Mr. Davis, please go ahead.

MR. DAVIS: Question 5, the answer is "This

limit should be 0.645 kilograms per liter," and the

12 5.4 pounds per gallon equivalent is correct.

13 Question 6, "This limit should be zero

14 .880 kilograms per liter," and the 7.3

15 pounds-per-gallon equivalent is correct.

16 Question 7, "This limit should be

17 0.880 kilograms per liter," and the

18 7.3 pounds-per-gallon equivalent is correct.

Question 8, "This limit should be

0.880 kilograms per liter," and the

7.3 pounds-per-gallon equivalent is correct.

22 And question 9, "This limit should be

0.675 kilograms per liter," and the

5.6 pounds-per-gallon equivalent is correct.

5 (Pages 14 to 17)

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18 20 1 HEARING OFFICER FOX: Mr. Davis, thank you for that there are a number of references to USEPA's 2 that specific clarification. trading policy statement throughout Part 219. 3 3 Is there any participant who wishes to In some instances, the suggested citation 4 follow up on any of those questions that Mr. Davis from JCAR is given; and in others, it is not. So, 5 just listed? the Agency believes either is appropriate and will MR. RAO: This is Anand Rao here. I have a defer to the Board's preference. 7 quick clarification question for Rory. I think it's HEARING OFFICER FOX: And, Mr. Davis, if I may 8 -- let me see. clarify here slightly, is it the Agency's position 9 Question 7 and also question 8, it says that these should be added to each of these that the VOM content limit in Section 219204R2SS 10 references in Part 19 in the Board's discretion? 10 11 were scaled inhibitor is .870 KD per liter, when the 11 MR. DAVIS: Yes, I think so. For example, 12 12 federal limit is 0.880 KD per liter. there's 219.205. This is K2 that is an amendment. 13 Can you comment on whether the federal 13 There's also an H and an I and a J2. 14 limit can change, or is it set at .880 KD per liter? 14 There's very similar language. In some cases, the 15 HEARING OFFICER FOX: Mr. Davis, unmute. Board has included the reference and some hasn't. I 16 MR. DAVIS: Sure. The federal limit is not 16 thinks it's about half and half. 17 actually a federal limit. It's more what is in the So, yes, if the Board would like to 18 Control Techniques Guidelines, just to characterize 18 include the reference, then that would be fine. If 19 that as a suggested limit from the CTG. 19 they did not, it would not be unusual also. 20 20 I think there's another question about HEARING OFFICER FOX: Thank you for that 21 this later on. As far as can it change, we don't 21 clarification, Mr. Davis. 22 22 often see the controls that the guidelines Does anyone wish to offer a follow-up 23 23 revisited. question on No. 10? 24 Generally, the CTG categories are set as a 24 (No response.) 19 21 HEARING OFFICER FOX: Neither seeing or hearing 1 category, and then the State is responsible for, you 2 know, whatever reason, wherever you are in any, No. 11 is an issue that I believe IEPA has 3 non-containment areas classification to make rules, addressed in its motion to amend its proposal as 4 if they are necessary; and then the requirement is filed yesterday. Specifically, changing a reference 5 just to have RACT rules and the CPGs provide model to su bsection F6 to a reference to Section 4. rules that would qualify it's RACT. Does anyone wish to have a follow-up on 7 It is possible that they could revisit the that or a motion to amend? CTG and move some of these limits around, but I 8 (No response.) 9 9 think it's unlikely. HEARING OFFICER FOX: Neither hearing or seeing 10 HEARING OFFICER FOX: Okay, thank you. any, Mr. Davis, No. 12, please? 11 11 MR. DAVIS: Okay. In public comment 1, JCAR MR. RAO: Sorry for jumping the gun. 12 HEARING OFFICER FOX: Sure. On those questions also questions why in 219.219B, certain work 13 No. 4 through 9 that Mr. Davis just addressed, does practice standards -- certain activities for 14 any participant have a follow-up question? cleaning aerospace components may take place are 15 15 exempted from the proposed rules. (No response.) 16 HEARING OFFICER FOX: Mr. Davis, I'm not seeing 16 The sole basis for the exclusion of these 17 or hearing anyone. No. 10? 17 activities was consistency with the requirements of 18 MR. DAVIS: Okay. In question 10, it's also 18 the Aerospace CTG. USEPA developed a guideline, 19 from public comment 1 from JCAR. They questioned 19 including the cited exclusions, based on its 20 whether the reference proposed in had 219.205(k)(2) expertise in the field and input provided by should include a citation to the Federal Register 21 stakeholders. 22 regarding the USEPA's Emission Trading Policy 2.2 The Agency recommends that the exclusions 23 Statement. 23 be retained in the rules.

6 (Pages 18 to 21)

HEARING OFFICER FOX: Any follow-up questions?

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When the Agency looked at this, we found

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22 24 1 The Agency is not aware of any reviews or (No response.) 2 HEARING OFFICER FOX: Mr. Davis, question 12? updates to the CPG and does not expect any updates 3 MS. BROWN: Yes, Mr. Hearing Officer. This is to the CTG in the future. 4 Melissa Brown. First and foremost, can you hear me As I stated, it's not very common for them 5 all right? to revisit certain parts of a CTG. I would note 6 HEARING OFFICER FOX: Yes. that there is a NESHAP for aerospace manufacturing 7 MS. BROWN: Okay, thank you. My question is and rework facilities at 40 CFR 1653, Subpart GG, 8 that I just want to confirm that those facilities and that is periodically reviewed and updated. that came under proposed Section 219.208(f)(1), that I believe that is every five years by rule takes a limit of under 25 tons per year of volatile 10 by the USEPA, but that is for control of hazardous organic material, those facilities that take the 11 air pollutions and not for VOM. 12 less than 25 tons-per-year limit, before the HEARING OFFICER FOX: Mr. Davis, thank you. Is compliance date of the rule, are exempted from the 13 there any follow-up anyone wishes to ask? 14 14 entire Subpart F, which includes the cleaning (No response.) 15 requirements in Section 219.219, correct? 15 HEARING OFFICER FOX: Neither seeing nor 16 MR. DAVIS: Yes, I believe that is the case. 16 hearing, Mr. Davis, No. 14, please? 17 17 And while I say I believe that is the case, perhaps MR. DAVIS: Okay. Question 14 is asking about 18 it would be better to address that in a post-hearing 18 the technical support document at page 7 in comment also, so we can take a second look at that 19 Section 5.11 of the document. 20 and make sure. Yes, I believe that is the case. It states in the CTG and in the TSD that MS. BROWN: Okay, thank you. And then since I 21 21 the specially coating have relatively low use and 22 mentioned the point of the compliance date, I just 22 that lower VOM formulas of them are generally 23 want to confirm, I believe this was in an Agency's 23 available. Sorry, not generally available. 24 filing, but it's your understanding that the 24 The Illinois EPA is aware of whether the 23 25 1 use of specially coating by potentially affected 1 compliance date for the rule will be changed from 2 January 1st and will no longer be January 3rd, 2021, sources is consistent with the CTG document, and I 3 correct? believe that is asking about potentially affected sources in Illinois; and the Agency can say that, 4 MR. DAVIS: That's right. The Agency does 5 acknowledge that compliance date would not be yes, the discussions with the potentially affected 6 appropriate and has said so. sources during outreach appears to support that 7 So, we said we would examine it closer to, characterization in the TSD. you know, any adoption, or perhaps when the second 8 I'll just repeat it. The discussions with 9 potentially-affected sources, during outreach for hearing is resolved and post-hearing comments. 10 So, we will have more information then. this rule making, do support the characterization in 11 But, yes, that is correct. the TSD and in the CTG, specialty coatings used account for a small minority of the emissions of 12 MS. BROWN: Thank you very much. That's all I 13 have. 13 active sources. 14 HEARING OFFICER FOX: Any additional follow-up 14 HEARING OFFICER FOX: Is there anyone who wishes to raise any follow-up questions? 15 questions on No. 12 for Mr. Davis? 15 16 (No response.) 16 (No response.) 17 HEARING OFFICER FOX: Neither seeing nor 17 HEARING OFFICER FOX: Neither seeing nor 18 hearing any, Mr. Davis, No. 13 appears to be in 18 hearing any, Mr. Davis, No. 15. 19 19 MR. DAVIS: Okay. Question 15 is also about 20 the technical support document, page 8, 2.0 MR. DAVIS: Okay. Question 13 is regarding the 21 question I brought up earlier. Is IEPA aware of any Section 5.1.2.2 refers to comments regarding a 2015 review of the aerospace NESHAP, and IEPA provides a updates or reviews of the Aerospace EPG; and if we're not aware, does it expect any updates or copy of those comments, for the record, and does 23 24 reviews in the future? this review include any review of the aerospace EPG?

7 (Pages 22 to 25)

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26 28 1 If so, can Illinois EPA provide a copy for the 1 follow-up? (No response.) 3 3 The Agency will provide a copy of those HEARING OFFICER FOX: Not seeing or hearing 4 comments, the post-hearing comments if not sooner, any, No. 17, please. and the review did not include a review of the MR. DAVIS: Okay. Question 17 is also about 6 Aerospace EPG. the technical support document page 9, Section 6.0, 7 HEARING OFFICER FOX: Thank you, Mr. Davis. Illinois EPA states, "The coatings applied to the 8 Any follow-up? exterior of airplanes are exempt from the 9 MR. RAO: This Anand Rao. I have a follow-up miscellaneous metal parts and product limits." 10 10 And the question is: Would we please cite question. 11 Mr. Davis, can you clarify, for the 11 the specific source of this exemption? Those 12 record, if any of the potential sources are covered exemptions are both found in 211, the definitions 13 by the NESHAP rules? 13 14 14 MR. DAVIS: I'm not certain. NESHAP is In the definitions for miscellaneous metal 15 National Emissions Standards for Hazardous Air parts and product coatings at Section 211.3850, and 16 Pollutants, N-E-S-H-A-P. 16 in the definition for miscellaneous metal parts and 17 I'm not aware that any of the sources in products coating line at 211.3870. 18 Illinois are subject to the NESHAP. I could double 18 HEARING OFFICER FOX: Thank you, Mr. Davis. check that, but I believe that they are not. Again, 19 Any follow up? 20 20 I would have to double check that, and I can follow (No response.) 21 up to the Board in these comments. 21 HEARING OFFICER FOX: We are ready, Mr. Davis, 22 22 MR. RAO: Thank you. That's all I have. 23 23 HEARING OFFICER FOX: Does any other MR. DAVIS: Okay. This question is about page 24 participant have a follow-up question? 24 9 of the technical support document in Section 7.0. 27 29 1 (No response.) 1 The Illinois EPA refers to reviewing other state's 2 HEARING OFFICER FOX: Not seeing or hearing regulations in drafting its proposal. 3 any, Mr. Davis, we're ready to proceed. "Would Illinois EPA comment on which 4 MR. DAVIS: Okay. Question 16 is also from the state's regulation it reviewed, and how the 5 technical support document from Section 5.2 The regulations compare with this proposal?" document states the "Add-on controls may not be cost I believe we looked at a number of states 7 effective for smaller sources, and would Illinois to see how the regulations were structured and how EPA comment on how it would classify sources, if consistent they were with the CTG requirements. 9 smaller or larger, and it considers potentially This is a common check that the Agency affected sources to be large or small for this cost generally performs to make sure we have not missed, 11 effectiveness." you know, maybe an update of some kind. The states The Agency does not have a specific that we reviewed were very consistent with the CTG. 13 threshold for what it would consider a small or 13 Specifically, I think we looked at Ohio, 14 large source, with respect to this statement from 14 Indiana and New Jersey, probably some others. I 15 the TSD. 15 don't remember all. But, you know, at certain 16 The CTG and the proposed coating limits in 16 points you don't keep looking. 17 17 it are generally considered to be cost effective HEARING OFFICER FOX: Any follow-up from the 18 control measures to meet the RACT requirements. The 18 Agency? (No response.) Agency and the TSD only meant that a significant 19 20 capital outlay for installing and operating controls HEARING OFFICER FOX: Mr. Davis, not seeing or would be less likely for smaller sources to employ, hearing, No. 19, the Board's final statement. 22 especially when compliant coatings are ready 22 MR. DAVIS: Okay. Question 19 is regarding the 23 commercially available. 23 technical support document in Section 7.2, and

8 (Pages 26 to 29)

that's on page 12.

HEARING OFFICER FOX: Thanks, Mr. Davis. Any

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30 32 1 wishes to ask any questions of the Agency's proposed The document states that it proposes the CTG's RACT level control for coating application 3 processes as using one or more of nine listed (No response.) 4 HEARING OFFICER FOX: I'm not seeing or hearing techniques, two of which are HVLP spraying and 5 electrostatic spray. any, do we have today in this Webex feed anyone who 6 It also allows any other coating spray did not prefile testimony, but who wishes to offer 7 application methods that achieve transfer efficiency testimony today? equivalent to HVLP or electrostatic spray R (No response.) 9 applications, and then asks for comments on why HEARING OFFICER FOX: Again, I'm not seeing or 10 hearing any indication that anyone did not prefile 10 these two techniques are the standard for an 11 alternative. 11 wishes to testify today. 12 12 Do we have anyone who wishes to offer a And, also, to comment on why the proposed 13 rules would not allow the use of alternative public comment on the Agency's proposal or on its 14 testimony here today that has not yet done so? 14 non-spray coating application methods. 15 15 So, the answer would be that the HVLP and (No response.) 16 HEARING OFFICER FOX: I can take a moment to 16 the electrostatic spray application methods are the 17 ones required in the rule language at 219.219(e)(7). make sure people are unmuting themselves who appear 18 Other methods are acceptable, if their 18 to not be responding. 19 19 There's no indication that anyone on this transfer efficiencies are equivalent to those two 20 methods, and if they are approved by the Agency. call is wishing to offer a public comment. What I 21 These methods are the standard for an would like to do somewhat abruptly is take a moment, 22 alternative, because they are the methods that were as I mentioned, to address the issue of an economic considered RACT and required by the CPG. impact statement. 23 24 24 Section 27B of the Environmental I and the Agency are not aware of coating 31 33 application methods that would be considered 1 Protection Act provides that the Board must request non-frail to those mentioned in the CPG and TSD. that the Department of Commerce and Economic, Those are flow coatings, dip coating, roll coating, Opportunity known as DCEO, conduct an economic brush coating and cotton tips swab applications. impact study of proposed rules before the Board 4 Those methods would generally be 5 adopts the rules. considered to add transfer efficiencies better than The Board must make either the study or the spray coating methods, and this is just because the Department's explanation for not conducting one spraying coatings with VOM, you atomize the available to the public at least 20 days before a 9 particles, and there are more emissions. public hearing. 10 And, so, dip coating, or roll, or brush 10 In a letter dated October 15th, 2020, the coating is going to have -- generally going to have Board's Chair, Barbara Flynn Currie, requested the 12 better transfer efficiencies than spraying the DCEO conduct an economic impact study of this 13 coating on. So, a non-spray alternative to those specific proposal and requested a response no later 14 may be acceptable, if it had a transfer efficiency than November 30th of 2020. 15 equivalent to HVLP or electrostatic spraying. 15 Today, the Board has not received a 16 It's just unclear what those alternatives response to that request. While I intend also to 17 might be. 17 address this at the second hearing, is there anyone HEARING OFFICER FOX: Is there a follow-up 18 present today who would like to testify or comment

9 (Pages 30 to 33)

regarding either the Board's request for a study

indication to that effect, Madam Court Reporter, I

think we've reached the point where we can go off

HEARING OFFICER FOX: Not seeing or hearing any

(No response.)

and/or DCEO's response?

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questions.

question to Mr. Davis' response?

(No response.)

any, and that brings us to the end of the Board's

Is there any other participants that

HEARING OFFICER FOX: Not seeing or hearing

December 10, 2020

34 36 1 very briefly to address procedural issues. 1 hearing? 2 If we may go off the record just for a Mr. Metoesian, on behalf the Agency, are 3 moment. you prepared to adjourn this hearing on the IEPA (Discussion off the record.) 4 proposal. 5 HEARING OFFICER FOX: Madam Court Reporter, you MR. METOESIAN: Yes, I am, sir. 6 may rejoin us and resume the transcript, please. HEARING OFFICER FOX: Very good. I do want, 7 I do want the record to reflect that the Madam Court Reporter, if you would help me correct 8 Board briefly went off the record with the an oversight. participants to discuss procedural issues relating I do see that we were joined on this to deadlines, and we are now back on the record. joined by Board Member Jennifer Van Wie name, 10 10 11 I do want to stress that copies of the 11 spelled capital V-a-n, space, W-i-e. I would like 12 transcript of today's hearing are expected to be the record to reflect she joined us and the available no later than December 17th of 2020, one 13 oversight is entirely mine. 14 week from today, of course. 14 Anything further before we do officially 15 When the Board receives that transcript, 15 adjourn? 16 16 it will post it to the Clerk's Office online or COOL (No response.) (Phonetic) from which it could be viewed, printed 17 HEARING OFFICER FOX: I am not seeing or 18 and downloaded immediately. 18 hearing anything at all. This hearing is adjourned, 19 The second hearing in this proceeding is 19 and I appreciate the participation of all. scheduled on Thursday, January 7th, 2021, at 20 Mr. Davis, particularly your questions are helpful 21 9:00 a.m., by video conference between the Board's 21 for the Board. Thank you, and we will see you again 22 Chicago and Springfield offices, with additional 22 on January 7th in the new year. 23 (WHICH WERE ALL THE PROCEEDINGS HAD.) 23 participation through Webex. 24 I do want to note for the participants 24 35 37 1 that January 7th is a day on which the Board has 1 STATE OF ILLINOIS) COUNTY OF COOK) scheduled a regular Public Board Meeting at I, Pamela A. Marzullo, Court Reporter, certify that 3 11:00 a.m. on that date. That, if necessary, we I was authorized to and did stenographically report the will recess the hearing so that the Board could foregoing proceedings; and that the transcript is a true and 5 conduct that meeting and resume very soon after the complete record of my stenographic notes. meeting had concluded. 7 The deadline to prefile testimony for the I further certify that I am not a relative, second hearing is December 30th, 2020. The Board employee, attorney or counsel of any of the parties, nor am 9 video conference hearing is on January 7th. 10 I relative or employee of any of the parties' attorney or 10 The Board rules require that any document counsel connect4d with the action, nor am I financially to be offered as a hearing exhibit must be received 12 interested in the actions. by the Board's clerk at least 24 hours before the 13 Board is scheduled at the start of the hearing at 14 Dated this 12th day of December, 2020 14 9:00 a.m. on January 7th. 15 15 If it is not filed by that deadline, the 16 exhibit may, nonetheless, be filed as a public PAMELA A. MARZULLO 16 17 Notary Public 17 comment after the hearing adjourns. GG 156897 18 At the conclusion of the second hearing, 18 My Commission expires 10/31/2022 19 the Board adjourns, we will set a deadline for any 19 post-hearing comments. We want to ensure to the 20 21 participants that that opportunity remains open. It 21 22 seems premature to set a deadline at this point. 22 23 Are there any other matters that we need 23 24 to address at this time, before we adjourn the first 24

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